# ZONING CHANGE REVIEW SHEET

CASE: C14-2014-0130 – Thaxton Properties, Inc. Z.A.P. DATE: October 7, 2014

October 21, 2014

ADDRESS: 7930 Thaxton Road

**OWNER:** Thaxton Properties, Inc.

**AGENT:** Thrower Design (Mustaquali Momin)

(Ron Thrower)

**ZONING FROM:** GR-CO

TO: GR-CO AREA: 4.709 acres

#### **SUMMARY STAFF RECOMMENDATION:**

The Staff's recommendation is to grant community commercial – conditional overlay (GR-CO) combining district zoning. The Conditional Overlay would increase the size of a food sales use to 8,000 square feet. The remainder of Conditional Overlay establishing neighborhood commercial (LR) site development standards, driveways and loading facilities, and the list of prohibited uses will remain intact.

## **ZONING & PLATTING COMMISSION RECOMMENDATION:**

October 7, 2014: APPROVED A POSTPONEMENT REQUEST BY STAFF TO OCTOBER 21, 2014

[G. ROJAS; C. BANKS –  $2^{ND}$ ] (7-0)

October 21, 2014:

#### **ISSUES:**

None at this time.

#### **DEPARTMENT COMMENTS:**

The subject lot is developed with commercial building and service station use, and zoned community commercial – conditional overlay (GR-CO) by a 2007 case. The CO establishes neighborhood commercial (LR) development regulations, limits a food sales use to 5,000 square feet, and prohibits a loading facility and driveways serving a commercial use along the south property line, as well as a set of land uses. It is situated at the intersection of Thaxton Road and Panadero Drive, which are both classified as collector streets, and there is one driveway access to each street. The property is surrounded by single family residences within the Springfield Phase C subdivision to the north, and single family residences within the Sheldon 230 subdivision to the east and south. Please refer to Exhibits A (Vicinity Map), A-1 (Zoning Map), A-2 (Aerial View), A-3 (2007 Zoning Ordinance) and B (Recorded Plat).



The approved site plan shows three buildings designated for retail uses totaling 35,900 square feet and a fuel dispensing canopy (a service station use). The building at the center of the property is 11,050 square feet and a food sales (convenience store) use has been constructed at approximately 8,000 square feet, which exceeds the amount approved with the 2007 zoning case by 3,000 square feet. The remaining 3,000 square feet in 11,050 square foot building are designated for retail uses. Please refer to Exhibit C. It should be noted that it is not uncommon for multi-tenant commercial projects to identify all buildings as "retail" on the initial site plan, and then process site plan corrections as tenants are identified. The reason for this is that at the site plan stage, the developer frequently doesn't know how much of the building will be occupied by tenants of personal services, office, retail, restaurant, etc. uses. In this case, the building plan reviewer cited the need to correct the site plan to reflect a food sales (rather than retail) use, and the Development Assistance Center (responsible for processing site plan corrections) identified that the square footage of a food sales exceeded the amount approved by ordinance.

The sole purpose of the Applicant's rezoning request is to modify the Conditional Overlay to increase the size of the food sales use from 5,000 to 8,000 square feet. All of the remaining components of the Conditional Overlay pertaining to development regulations, driveways and loading facilities, and the list of prohibited uses will remain unchanged. The food sales limitation was suggested by the Applicant at the time of the 2007 zoning case, and subsequently approved by the Zoning and Platting Commission and City Council. Staff notes that there is a general absence of commercial businesses to serve the surrounding and nearby residential subdivisions, and the increase in square footage is still within the confines and assumptions of the Traffic Impact Analysis approved with the 2007 zoning case. For these reasons, Staff supports the Applicant's request.

# **EXISTING ZONING AND LAND USES:**

ZONING		LAND USES			
Site	GR-CO	Multi-tenant commercial building under construction			
North	GR-CO; SF-3	Service station; Food Sales; Retail, Personal services; Water quality pond; Single family residences			
South	SF-3	Two single family residences – on large lots; Single family residences on standard size lots			
East	SF-3; I-RR	Neighborhood park; Detention pond; Single family residences on standard size lots			
West	RR; SF-4A-CO	Undeveloped; Single family residences on standard size lots			

AREA STUDY: N/A

TIA: Is not required

**WATERSHED:** Onion Creek

**DESIRED DEVELOPMENT ZONE:** Yes

# **NEIGHBORHOOD ORGANIZATIONS:**

511 - Austin Neighborhoods Council

627 - Onion Creek Homeowners Association



697 - Springfield HOA

742 - Austin Independent School District

1037 - Homeless Neighborhood Association

1075 – Bike Austin

1200 - Super Duper Neighborhood Objectors and Appealers Organization

1228 - Sierra Club, Austin Regional Group

1233 - McKinney Park East Homeowners Association

1236 - The Real Estate Council of Austin, Inc.

1258 - Del Valle Community Coalition

1340 – Austin Heritage Tree Foundation

1341 - Onion Creek Plantation Neighborhood Watch

1363 - SEL Texas

1408 – Go! Austin/Vamos! Austin – Dove Springs

1438 - Dove Springs Neighborhood Association

1441 - Dove Springs Proud

1447 - Friends of the Emma Barrientos MACC

# **CAPITOL VIEW CORRIDOR:** No

# **SCENIC ROADWAY:** No

## **SCHOOLS:**

Palm Elementary School

Paredes Middle School

Akins High School

# **CASE HISTORIES:**

NUMBER	REQUEST	COMMISSION	CITY COUNCIL
C14-05-0168 – KB Sheldon 230	I-RR to GR	To Grant GR-CO with the CO for restaurant general and all LR uses, prohibit off-site accessory parking and drive-through services as an accessory use; Restrictive Covenant for the Neighborhood Traffic Analysis unless a TIA is submitted.	Approved GR-CO with Restrictive Covenant as the ZAP Commission recommended (1-26-06).
C14-03-0089.SH – Springfield Phase B, Section 6 (SMART Housing)	I-RR to SF-3	To Grant SF-3	Approved SF-3 (7-31-03).
C14-03-0090.SH – KB Sheldon 230	I-SF-2; SF-3; I- SF-4A	To Grant SF-2 for Tracts 1 and 7; SF-3 for Tracts 2 and 3; SF- 4A for Tracts 4, 5 & 6, with a Restrictive Covenant for the Traffic Impact Analysis	Approved RR; SF-2 and SF-3, with the Restrictive Covenant as recommended by the Commission (1-8- 04).

## **RELATED CASES:**

The property was zoned GR-CO on October 18, 2007 (C14-07-0005 – Thaxton Rezoing). The Conditional Overlay permits the following uses: business or trade school; communications services; food sales (limited to 5,000 square feet); general retail sales (general); medical offices (exceeding 5,000 square feet); personal improvement services; restaurant (general), and all other LR uses and site development regulations. The CO also prohibited a loading facility within 50 feet of the south property line and prohibited driveways between the south property line and the rear of a building for a commercial purpose. A Traffic Impact Analysis for 120,000 square feet of shopping center use was also approved with the zoning changed.

The property is platted as Thaxton / Panadero, a subdivision recorded on October 23, 2007 (C8-07-0012.0A).

There is an approved site plan case known as Thaxton Road Commercial Center, approved on October 29, 2007 (SP-2012-0060C). Improvements include three buildings (39,816 square feet) with retail and service station uses, and a water quality / detention pond.

# **ABUTTING STREETS:**

Name	ROW	Pavement	Classification	Sidewalks	Bike Route	Capital Metro (within <sup>1</sup> / <sub>4</sub> mile)
Thaxton Road	64 feet	40 feet	Collector	Yes	Yes	Yes
Panadero Drive	70 feet	40 feet	Collector	Yes	Yes	Yes

**CITY COUNCIL DATE:** November 6, 2014

**ACTION:** 

ORDINANCE READINGS: 1st

2<sup>nd</sup>

3<sup>rd</sup>

**ORDINANCE NUMBER:** 

**CASE MANAGER:** Wendy Rhoades

**PHONE:** 512-974-7719

e-mail: wendy.rhoades@austintexas.gov

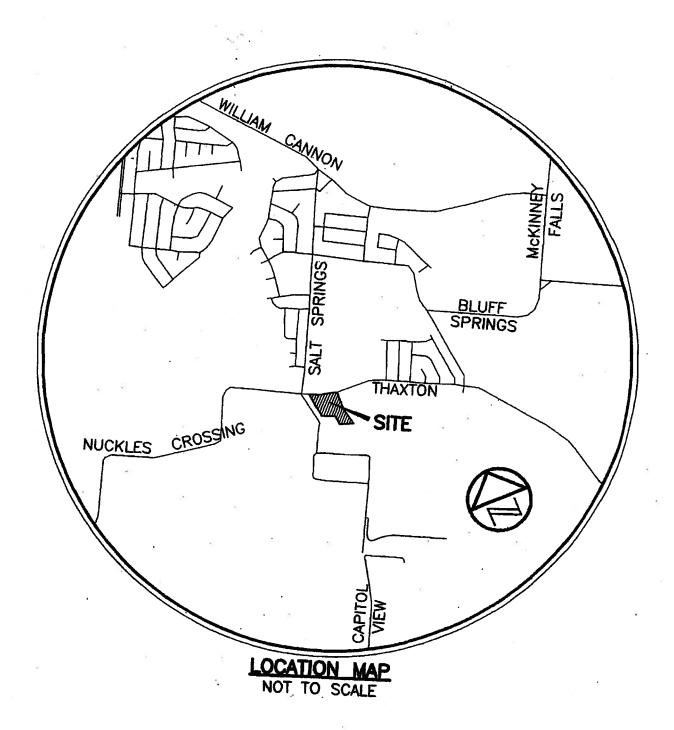
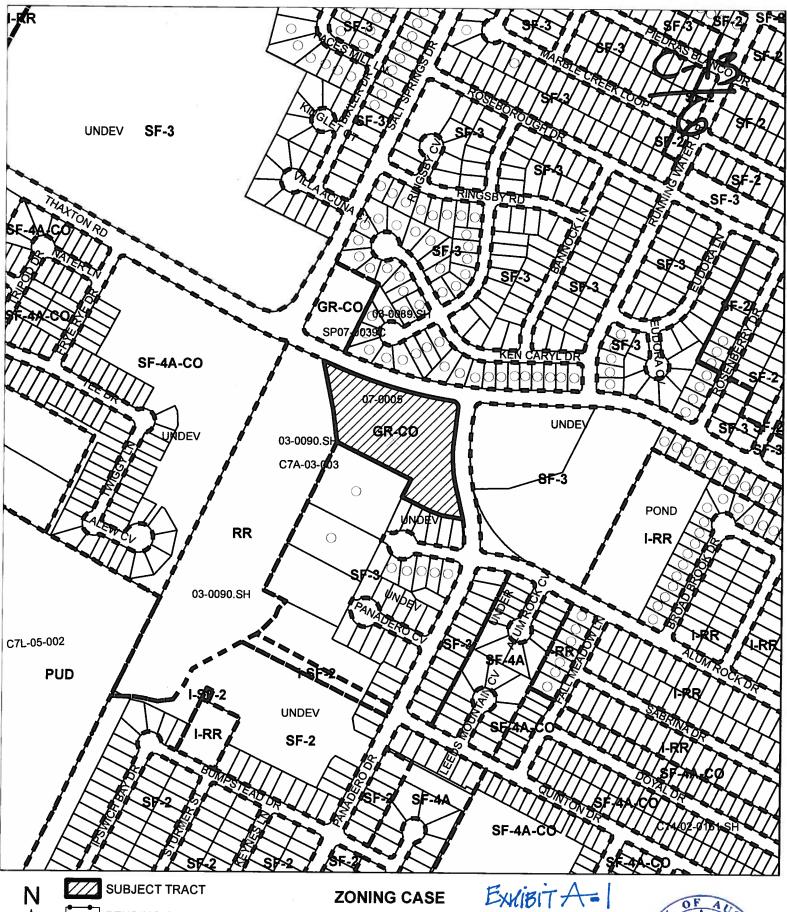


EXHIBIT A



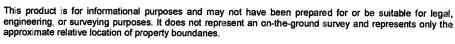


PENDING CASE

C14-2014-0130









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# ORDINANCE NO 20071018-055

C-13

AN ORDINANCE ESTABLISHING INITIAL PERMANENT ZONING FOR THE PROPERTY LOCATED AT THE SOUTHWEST CORNER OF THAXTON ROAD AND PANADERO DRIVE, REZONING AND CHANGING THE ZONING MAP FROM INTERIM SINGLE FAMILY RESIDENCE STANDARD LOT (I-SF-2) DISTRICT AND FAMILY RESIDENCE (SF-3) DISTRICT TO COMMUNITY COMMERCIAL-CONDITIONAL OVERLAY (GR-CO) COMBINING DISTRICT

# BE IT ORDAINED BY THE CITY COUNCIL OF THE CITY OF AUSTIN

PART 1 The zoning map established by Section 25-2-191 of the City Code is amended to change the base district from interim single family residence standard lot (I-SF-2) district and family residence (SF-3) district to community commercial-conditional overlay (GR-CO) combining district on the property described in Zoning Case No C14-07-0005, on file at the Neighborhood Planning and Zoning Department, as follows

A 4 709 acre tract of land, more or less, out of the Santiago Del Valle Grant, Abstract No 24, Travis County, the tract of land being more particularly described by metes and bounds in Exhibit "A" incorporated into this ordinance (the "Property"),

locally known as-the property located at the southwest corner of Thaxton Road and Panadero Drive, in the City of Austin, Travis County, Texas, and generally identified in the map attached as Exhibit "B"

PART 2 The Property within the boundaries of the conditional overlay combining district established by this ordinance is subject to the following conditions

- A The following site development standards apply to the Property
  - The maximum height is 40 feet from ground level
  - The minimum street side yard setback is 15 feet
  - 3 The maximum building coverage is 50 percent
  - 4 The maximum impervious cover is 80 percent
  - 5 The maximum floor-to area ratio is 0.5 to 1.0
- B A food sales use may not exceed 5,000 square feet of gross floor area

EXHIBIT A-3 2007 ZONING ORDINANCE

- A loading facility is prohibited within 50 feet of the south property line  $\boldsymbol{C}$
- D Driveways are prohibited between the south property line and the rear of a building used for a commercial purpose
- E The following uses are prohibited uses of the Property

Automotive repair services

Automotive sales Bail bond services

Business support services

Communication services Drop-off recycling center

Funeral services

Hotel-motel

Indoor sports and recreation

Outdoor sports and recreation

Pet services Research services

Theater

Automotive rentals

Automotive washing (of any type) Building maintenance services Commercial off-street parking

Counseling services Exterminating services Hospital services (limited) Indoor entertainment

Off-site accessory parking

Pawn shop services Printing and publishing Residential treatment

Except as specifically restricted under this ordinance, the Property may be developed and used in accordance with the regulations established for the community commercial (GR) base district, and other applicable requirements of the City Code

PART 3 This ordinance takes effect on October 29, 2007

# PASSED AND APPROVED

October 18

Mayor

David Allan Smith

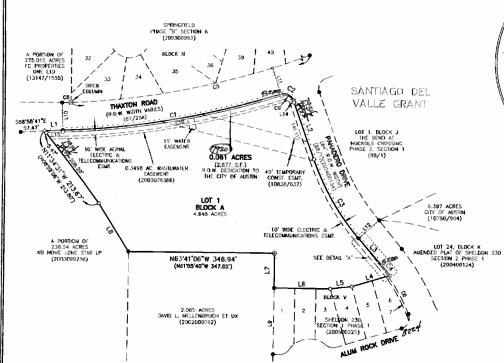
City Attorney

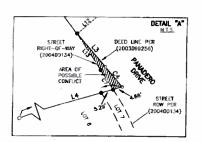
ATTEST

Shirley A Gentry

City Clerk

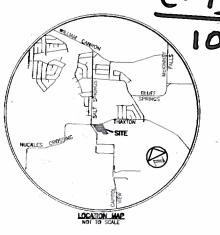
# THAXTON/PANADERO





		LINE TABI	LE
No.	BEARING	LENGTH	RECORD
L1	S66"58"41"E	42.79	(584"29'26"E 42.59")
L2	S06'37'28"W	145.61	(\$0971'347W 145.52')
L3	S15"12'04"E	83.42	(S12'32'56'E 83.42')
L4	N8017'44"W	93.83'	(N77'44'13"W 93.72')
L5	N70'27'02"W	50.98	(N67°53'31"W 50.98')
L6	N63'40'40"W	133.76	(N61'07'00"W 133.76")
L7	N26"20"55"E	82.00	(N28'52'51"E 82.24")
L8	ND6"50"03"W	135.18	(N04'14'29"W 135.18')
L9	S2615'53°W	155.57	(S28'52'51"W 155.55")
L10	N24"18"07"E	64.40	(S28'52'51"W 155.55')
L11	N08"20"26"E	64.24	
L12	N74'44'45"E	64.10	(N77'27'05'W 64.00')
13	N13'08'11'W	83.02	(N10'25'04"W 83.23")
.14	S06'37'28"W	4.50"	
.15	N66'58'41'W	39.63	

				CURVE	TABLE		
NO.	DELTA	RADIUS	TAN	ARC	CHORD	BEARING	RECORD CHORD
C1	16"15"49"	1862.18	266.08	528.59	526.81	\$73'32'44"E	(\$70'56'33"E 526.90"
C2	8818'06"	25.00"	24:27	38.53	34.83	S37'31'35"E	(S34'56'33"E 34.82")
C3	21'44'10"	568.31	109.11	215.60	214.31	S04"14"24"E	(S01'40'41"E 214.36")
04	3'50'53"	468.00	15.72	31.43	31.42	S1316'38"E	(S10'36'27"E 31.71")
05	22'54'00"	1798.18	364.21	718.70	713.92	S77"30"58"E	
06	12'30'17"	468.00	51.27	102,14	101.94	\$03"01"20"E	(\$00°27'13"E 101.67")
27	3'40'18"	468.00	15.00'	29.99	29.99"	N10'48'51"W	
28	00'40'37"	1798.18	10.62	21.24	21.24	N65"41"48"W	(N63'04'57"W 21.27")
C9	88"18"21"	25.00"	24.27	38.53	34.83	N37'31'43"W	
C10	16"15"57"	1866.681	266.76	529.94	528 16	\$73'32'55"E	







- 1/2" REBAR FOUND (OR SIZE NOTED)
- 1/2" REBAR WITH CAP SET
- IRON PIPE FOUND (SIZE NOTED)
- 60 "X" ON CONCRETE SET
- CALCULATED POINT
- SIDEWALK LOCATION ( ) RECORP DATA



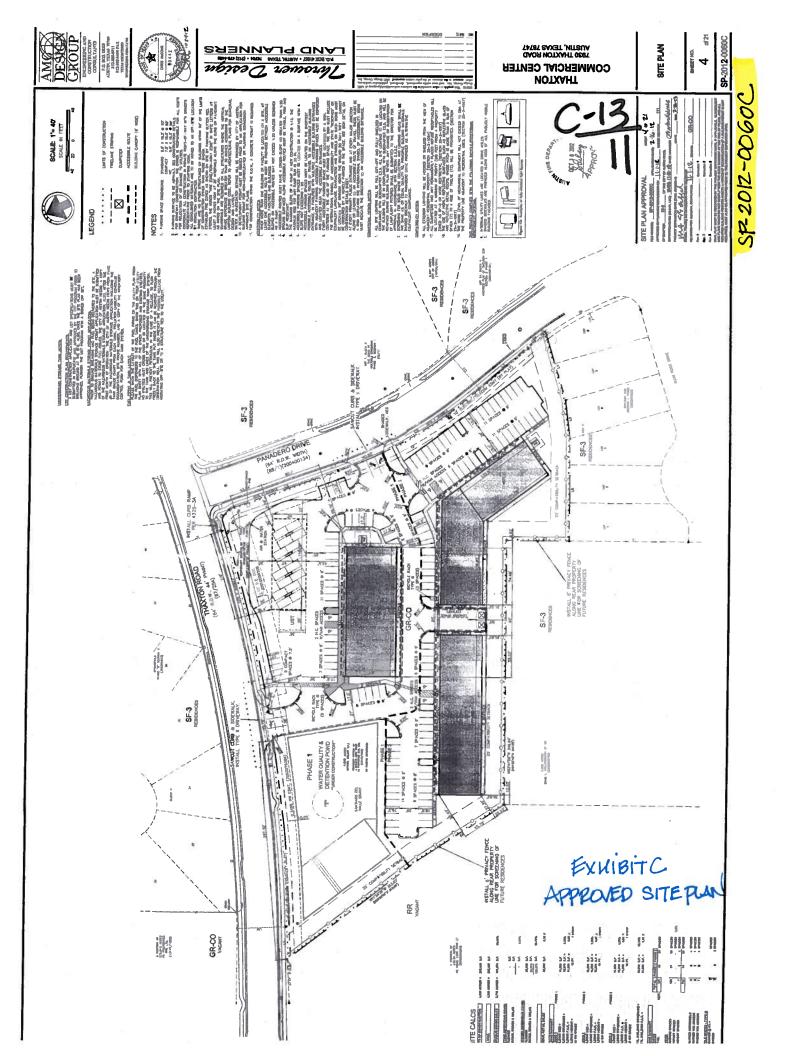
# EXHIBIT B RECORDED PLAT



SHEET

PLOT SCALE:

PROJECT NO.: DRAWING NO.: 040-047-PL1-REV PLOT DATE: 08/28/07





# **SUMMARY STAFF RECOMMENDATION:**

The Staff's recommendation is to grant community commercial – conditional overlay (GR-CO) combining district zoning. The Conditional Overlay would increase the size of a food sales use to 8,000 square feet. The remainder of Conditional Overlay establishing neighborhood commercial (LR) site development standards, driveways and loading facilities, and the list of prohibited uses will remain intact.

# BASIS FOR LAND USE RECOMMENDATION (ZONING PRINCIPLES)

1. The proposed zoning should be consistent with the purpose statement of the district sought.

The community commercial (GR) district is intended for office and commercial uses serving neighborhood and community needs, including both unified shopping centers and individually developed commercial sites, and typically requiring locations accessible from major trafficways.

The property has access to Thaxton Road and Panadero Drive, both of which are collector streets.

2. Zoning should allow for a reasonable use of the property.

Staff notes that there is a general absence of commercial businesses to serve the surrounding and nearby residential subdivisions, and the increase in square footage is still within the confines and assumptions of the Traffic Impact Analysis approved with the 2007 zoning case. For these reasons, Staff supports the Applicant's request.

#### **EXISTING CONDITIONS**

#### **Site Characteristics**

The subject property is undeveloped and there appear to be no significant topographical constraints on the site.

## **Impervious Cover**

The maximum impervious cover allowed by the **GR** district is 80%, based on the more restrictive watershed regulations. The site plan permit shows approximately 59.70 percent impervious cover.

#### **Environmental**

The site is not located over the Edwards Aquifer Recharge Zone. The site is in the Onion Creek Watershed of the Colorado River Basin, which is classified as a Suburban Watershed



by Chapter 25-8 of the City's Land Development Code. The site is in the Desired Development Zone.

Under current watershed regulations, development or redevelopment on this site will be subject to the following impervious cover limits:

Development Classification	% of Gross Site Area	% of Gross Site Area with Transfers	
Single-Family	50%	60%	
(minimum lot size 5750 sq. ft.)			
Other Single-Family or Duplex	55%	60%	
Multifamily	60%	70%	
Commercial	80%	90%	

According to floodplain maps there is no floodplain within or adjacent to the project location.

Standard landscaping and tree protection will be required in accordance with LDC 25-2 and 25-8 for all development and/or redevelopment.

Trees will likely be impacted with a proposed development associated with this rezoning case. Please be aware that an approved rezoning status does not eliminate a proposed development's requirements to meet the intent of the tree ordinances. If further explanation or specificity is needed, please contact the City Arborist at 512-974-1876. At this time, site specific information is unavailable regarding other vegetation, areas of steep slope, or other environmental features such as bluffs, springs, canyon rimrock, caves, sinkholes, and wetlands.

Under current watershed regulations, development or redevelopment requires water quality control with increased capture volume and control of the 2 year storm on site.

#### **Transportation**

Based on the revised square footage of the food sales building from 11,000 square feet to 8,000 square feet, it is determined that the uses and intensities of the development are within the confines and assumptions of the original TIA and no amendment will be necessary.

## Water and Wastewater

FYI: The landowner intends to serve the site with City of Austin water and wastewater utilities. The landowner, at own expense, will be responsible for providing any water and wastewater utility improvements, offsite main extensions, water or wastewater easements, utility relocations and or abandonments required by the proposed land use. Depending on the development plans submitted, water and or wastewater service extension requests may be required. Water and wastewater utility plans must be reviewed and approved by the Austin Water Utility for compliance with City criteria and suitability for operation and maintenance. All water and wastewater construction must be inspected by the City of Austin. The



landowner must pay the City inspection fee with the utility construction. The landowner must pay the tap and impact fee once the landowner makes an application for a City of Austin water and wastewater utility tap permit.

# Site Plan and Compatibility Standards

Site plans will be required for any new development other than single-family or duplex residential.

Any development which occurs in an SF-6 or less restrictive zoning district which is located 540-feet or less from property in an SF-5 or more restrictive zoning district will be subject to compatibility development regulations.

Any new development is subject to Subchapter E. Design Standards and Mixed Use. Additional comments will be made when the site plan is submitted.

The site is subject to compatibility standards. Along the property lines, the following standards apply:

- · No structure may be built within 25 feet of the property line.
- No structure in excess of two stories or 30 feet in height may be constructed within 50 feet of the property line.
- · No structure in excess of three stories or 40 feet in height may be constructed within 100 feet of the property line.
- · No parking or driveways are allowed within 25 feet of the property line.
- A landscape area at least 25 feet wide is required along the property line. In addition, a fence, berm, or dense vegetation must be provided to screen adjoining properties from views of parking, mechanical equipment, storage, and refuse collection.

Additional design regulations will be enforced at the time a site plan is submitted.